

Message Text

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ACTION EUR-12

INFO OCT-01 EA-07 ISO-00 IO-10 ACDA-05 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 EB-07 COME-00 TRSE-00 XMB-02 /090 W

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P R 071155Z NOV 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4186

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

USLO PEKING

AMCONSUL BREMEN

AMCONSUL HAMBURG

AMCONSUL FRANKFURT

AMCONSUL DUSSELDORF

AMCONSUL STUTTGART

AMCONSUL MUNICH

USMISSION USBERLIN

CINC USAREUR HEIDELBERG

CINC EUR VAIHINGEN

CINC USAFE RAMSTEIN

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CINC USAREUR HEIDELBERG PASS POLAD: CINC EUR VAIHINGEN

PASS POLAD: CINC USAFE RAMSTEIN PASS POLAD

E.O. 11652: GDS

TAGS: PFOR, GW, UR

SUBJECT: SCHEEL'S VISIT TO THE USSR: NOVEMBER 10-15

SUMMARY: PRESIDENT SCHEEL WILL MAKE A STATE VISIT TO

THE SOVIET UNION NOVEMBER 10-15. HIS HOST WILL BE

PODGORNY. HIS SCHEDULE IS FULL OF PROTOCOL MEETINGS;

VISITS TO CULTURAL, HISTORICAL, AND AGRICULTURAL SITES;

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AND LITTLE SUBSTANCE. ASIDE FROM MOSCOW, SCHEEL WILL

VISIT TASHKENT AND SAMARKAND. SCHEEL WILL BE ACCOMPANIED BY FOREIGN MINISTER GENSCHER WHO WILL CARRY OUT A SEPARATE SERIES OF CONSULTATIONS WITH GROMYKO. THE FONOFF EXPECTS LITTLE TO COME OUT OF THE GENSCHER/GROMYKO CONVERSATIONS. GENSCHER INTENDS TO COMPLAIN ABOUT SOVIET TOUGHNESS ON BERLIN AND THE PRESENT SLOW PROGRESS IN BILATERAL RELATIONS. NO AGREEMENTS ARE EXPECTED TO BE SIGNED AND NO COMMUNIQUE IS PLANNED AT THIS TIME. END SUMMARY.

1. THE LAST TIME A GERMAN CHIEF OF STATE MET WITH A RUSSIAN CHIEF OF STATE WAS BEFORE WORLD WAR I, WHEN EMPERORS WILLIAM II AND NICHOLAS II EXCHANGED STATE VISITS. GERMAN BACKGROUNDING OF THE VISIT HAS RECALLED THOSE EARLIER EXCHANGES, WHILE ALSO RECALLING THAT THE VISIT TAKES PLACE 20 YEARS AFTER THE INITIATION OF SOVIET-FRG TIES AND 5 YEARS AFTER THE CONCLUSION OF THE MOSCOW AGREEMENT.

2. SCHEEL WILL ARRIVE IN MOSCOW NOVEMBER 10, MID AFTERNOON. THAT AFTERNOON HE AND GENSCHER WILL MEET WITH PODGORNYY FOR THEIR FIRST SUBSTANTIVE CONVERSATIONS. THAT EVENING PODGORNYY WILL GIVE A STATE DINNER FOR SCHEEL. THE FONOFF EXPECTS KOSYGIN TO ATTEND THE DINNER.

3. NOVEMBER 11: SCHEEL WILL VISIT THE TOMB OF THE UNKNOWN SOLDIER (BUT NOT THE LENIN MAUSOLEUM) AND IS SCHEDULED TO HOLD TALKS WITH PODGORNYY IN BOTH THE MORNING AND THE AFTERNOON. HE WILL BE PRESENTED TO THE DIPLOMATIC CORPS IN LATE AFTERNOON. THAT EVENING HE WILL ATTEND THE BOLSHOI BALLET (SPARTACUS).

4. NOVEMBER 12: SCHEEL WILL VISIT A GERMAN WAR CEMENTARY, AN ATOMIC INSTITUTE, AND THE TOLSTOI HOUSE. IN THE EVENING HE WILL GIVE A DINNER IN HONOR OF PODGORNYY.

5. NOVEMBER 13: SCHEEL WILL DEPART MOSCOW OFFICIALLY AND LATE THAT AFTERNOON ARRIVE AT TASHKENT WHERE HE WILL BE THE GUEST OF THE PRESIDENT OF UZBEKISTAN. HE WILL
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HOLD TALKS WITH THE PRESIDENT THAT EVENING.

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6. NOVEMBER 14: SCHEEL WILL FLY TO SAMARKAND WHERE HE WILL VISIT A SERIES OF MONUMENTS, CULTURAL SITES AND A COLLECTIVE. HE WILL RETURN TO TASHKENT THAT EVENING FOR A RECEPTION AND DINNER.

7. NOVEMBER 15: HE WILL VISIT A FACTORY IN TASHKENT AND THEN FLY BACK TO BONN.

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8. WHILE IN MOSCOW MRS. SCHEEL, WHO IS A DOCTOR, WILL VISIT A CANCER RESEARCH INSTITUTE, SOME CHURCHES, AND THE KREMLIN TREASURY.

9. NO MEETING FOR EITHER SCHEEL OR GENSCHER WITH BRESHNEV IS SCHEDULED AT PRESENT, BUT, IN THE WORDS OF THE FONOFF, NEITHER IS IT EXCLUDED.

10. GENSCHER HAS SCHEDULED A SEPARATE SERIES OF CONVERSATIONS AND A LUNCH WITH GROMYKO ON NOVEMBER 12. HE PLANS TO RETURN TO BONN ON THE 13TH AFTER A SECOND LUNCH WITH GROMYKO.

11. THE FOREIGN OFFICE HAS DESCRIBED SCHEEL'S VISIT AS A PROTOCOL VISIT WITH LITTLE SUBSTANTIVE CONTENT. IN HIS TALKS WITH PODGORNYY, SCHEEL PLANS TO PLACE GERMAN-SOVIET RELATIONS IN THEIR HISTORICAL SETTING. HE WILL ALLUDE TO THE SIGNIFICANCE OF CSCE, AND IN THIS CONNECTION WILL RAISE BASKET III MEASURES SUCH AS FAMILY REUNIFICATION. SCHEEL IS ALSO EXPECTED TO GIVE AN INTERVIEW ON RUSSIAN TELEVISION.

12. GENSCHER PLANS IN HIS CONVERSATIONS WITH GROMYKO TO CONCENTRATE ON BILATERAL MATTERS. HE WILL TAKE UP THE THREE AGREEMENTS UNDER NEGOTIATION (CULTURAL PROTOCOL, LEGAL ASSISTANCE, SCIENTIFIC/ TECHNOLOGICAL COOPERATION) BUT THE FONOFF DOES NOT EXPECT THAT ANY OF THESE AGREEMENTS WILL BE CONCLUDED. THE USSR DID NOT ACCEPT THE FRG'S PROPOSAL TO HOLD ANOTHER NEGOTIATING ROUND ON THE CULTURAL PROTOCOL THIS WEEK. IT IS POSSIBLE THAT THE TWO MINISTERS WILL AGREE ON A STATEMENT THAT PROGRESS HAS BEEN MADE, AND PERHAPS SAY THAT THE TEXT OF THE CULTURAL PROTOCOL IS AGREED. THE MAIN OUTSTANDING QUESTION ON ALL THREE AGREEMENTS REMAINS THE INCLUSION OF BERLIN.

13. GENSCHER WILL ALSO PRESS FOR FOLLOWUP TO CSCE. SINCE THE FRG PRESENTLY GIVES MULTIPLE ENTRY VISAS TO SOVIET JOURNALISTS, IT MAY BE POSSIBLE TO REACH AGREEMENT ON RECIPROCITY IN THIS ISSUE.

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14. THE FONOFF DOES NOT EXCLUDE THE POSSIBILITY THAT SOME MULTILATERAL ISSUES (E.G., UN) WILL BE RAISED BY THE SOVIETS.

15. THE MAIN POINT GENSCHER PLANS TO MAKE IS A COMPLAINT OVER AN ACCUMULATION OF SIGNS OF SOVIET

INTRANSIGENCE ON BERLIN. IN THIS CONNECTION GENSCHER PLANS TO VOICE THE FRG'S UNHAPPINESS OVER ARTICLE 7 OF THE NEW USSR/GDR TREATY, THE CANCELLATION OF THE SOVIET MAYORS' TRIP TO BERLIN, AND THE KALININGRAD NUCLEAR POWER PLANT.

16. NO COMMUNIQUE IS PLANNED FOR SCHEEL'S VISIT. GENSCHER AND GROMYKO PLAN TO ISSUE AN AGREED PRESS STATEMENT WHICH AT THIS POINT IS ANODYNE AND CONTAINS NO POLICY STATEMENTS.

17. COMMENT: SCHEEL IS AN EFFECTIVE SPOKESMAN WHEN ADDRESSING GENERAL QUESTIONS OF EAST-WEST RELATIONS ON A HIGH PLANE. HE SHOULD COME ACROSS WELL ON SOVIET TV. SCHEEL DOES NOT PERFORM AS WELL IN DETAILED DISCUSSIONS OF CONTENTIOUS ISSUES, AND HE CAN BE EXPECTED TO STAY AWAY FROM THEM. HE WILL CONCENTRATE ON ATMOSPHERICS AND LEAVE THE SUBSTANCE TO GENSCHER.

18. GENSCHER, ON THE OTHER HAND, DOES NOT SHRINK FROM DISCUSSING THE HARD QUESTIONS SUCH AS BERLIN, WHICH HE USUALLY DOES IN A RATHER SERIOUS AND FORCEFUL MANNER.

19. WE BELIEVE THE FONOFF IS CORRECT IN ANTICIPATING LITTLE PROGRESS ON THE SUBSTANTIVE SIDE. FRG-USSR BILATERAL NEGOTIATIONS HAVE NOT BEEN GOING WELL AND THERE IS LITTLE BASIS FOR BELIEF THAT THIS PATTERN WILL SUDDENLY CHANGE. HILLENBRAND

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